

# Public Document Pack

## Executive Member Decisions

Friday, 9th February, 2024  
10.00 am

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### AGENDA

1. **EMD - Youth Investment Fund (YIF Renovation Grant  
Wensley Fold CC**  
**EMD - YIF Renovation Grant Wensley Fold CC** **2 - 4**
  
2. **EMD - Compulsory Purchase of an Individual  
Residential Property at 17 Lisbon Drive, Darwen.**  
**EMD - 17 Lisbon Drive** **5 - 14**  
**CPO 17 Lisbon Drive - appendix 1**  
**CPO 17 Lisbon Drive Darwen - Appendix 2**  
**Photos**

Date Published: 09 Feb 2024  
Denise Park, Chief Executive

## EXECUTIVE MEMBER DECISION



<b>REPORT OF:</b>	Executive Member for Children, Young People and Education
<b>LEAD OFFICERS:</b>	Strategic Director of Children & Education (DCS)
<b>DATE:</b>	09 February 2024

**PORTFOLIO/S AFFECTED:** Children's and Education

**WARD/S AFFECTED:** Wensley Fold

**SUBJECT:** Youth Investment Fund (YIF Renovation Grant Wensley Fold CC

### 1. EXECUTIVE SUMMARY

The Department for Digital, Culture, Media and Sport (DCMS) has launched 2 x capital and revenue schemes over the last 24 months - one main grant award for significant new builds/renovations that would need full planning permission and Royal Institute of British Architects (RIBA) management and a subsequent programme aimed at smaller schemes where planning permission is not required. BwDBC have been successful in the main grant achieving over £4.5 million to renovate Darwen Youth Centre and Audley and Queen's Park Children's Centre. We have also been successful in the smaller scheme to renovate under used areas in Wensley Fold Children's Centre to create dedicated youth spaces for open access as well as targeted and specialist services.

Young People's Services (YPS) will deliver targeted/specialist provision from existing budgets with new universal youth work, via local partners – delivered via the new Youth Commission partner in the Blackburn West Area. A small revenue allocation will also support for 1 year only.

As well as delivering new youth engagement activities in bespoke venues, the development also compliments the Start for Life offer which aims to bring services for families together in one neighbourhood and building – adding significant new value to our Family Hub and Children Centre network.

The work programme will finish in May 2024 and the work has been designed to cause minimum disruption to current centre activities and have communicated plans to all centre partners.

### 2. RECOMMENDATIONS

That the Executive Member:

Note the receipt of the grant funding allocations as shown the report and, in accordance with Financial Procedure Rules, that the appropriate adjustments are made to the Council's Revenue Budget and Capital Programme;

gives approval to the programme of works and the spending of grant on capital renovations and post completion on youth service delivery as set out in the report.

### 3. BACKGROUND

The Government has launched a range of funding opportunities for the youth sector via the DCMS. The programmes have ranged from funds to purchase equipment, to developing new programmes of work and building new and/or refurbished buildings that can attract Children and Young People. BwD has been successful in both the main grant (£4.5 million) for Darwen Youth Centre and Audley and Queen's Park Children's Centre and has now received funding of £142k for the renovation of Wensley Fold Children's Centre. Wensley Fold was identified as an area of development in our main grant application, but capacity of that fund wouldn't stretch far enough and so our YIF strategy has now largely met all original aims with 3 new BwD led developments and a further 2 new developments with key local partners (Blackburn Youth Zone and Newground Together)

#### **4. KEY ISSUES & RISKS**

Capital budget allocation not achieving full Wensley Fold redevelopment plan. The Council's Growth Team is managing the budget and have built in contingency and are confident the available budget will achieve all stated aims.

#### **5. POLICY IMPLICATIONS**

Supports the statutory duty in s507b of the Education Act 1996 to deliver an appropriate, needs led youth offer. Wensley Fold has been identified as an area of need with no local venues for the delivery of quality youth work activities and support.

#### **6. FINANCIAL IMPLICATIONS**

Capital Grant totals £129,600  
Revenue Grant totals £12,400

Sustainability of YIF projects is a key requirement of the funding with only 1 year of revenue support. Youth Work will be funded in the centre by centralising targeted support work from legacy centres to the renovated site and universal programmes of activity will be funded via Youth Commissions – which include a match funding requirement from local partners.

#### **7. LEGAL IMPLICATIONS**

Capital build works will be covered via insurance and led by the BwD Growth Team. The works will be procured in accordance in with the Council's Contract & Procurement Procedure Rules  
The Centre remains a BwDBC asset. Existing formal tenants of the building have the right to quiet enjoyment in accordance with their leases. More substantial grant funded projects have required detailed due diligence information and have had legal charges imposed upon them and it is presumed these will not be required for this particular lower level grant funding.

#### **8. RESOURCE IMPLICATIONS**

Capital build renovation will be led by the Growth Team with renovations led by the Corporate Building Team with some aspects managed by existing commission agreements. Revenue managed by Young People's Services and backed by comprehensive commissioning and reporting requirements

#### **9. EQUALITY AND HEALTH IMPLICATIONS**

**Please select one of the options below. Where appropriate please include the hyperlink to the EIA.**

Option 1  Equality Impact Assessment (EIA) not required – the EIA checklist has been completed.

Option 2  In determining this matter the Executive Member needs to consider the EIA associated with this item in advance of making the decision. *(insert EIA link here)*

Option 3  In determining this matter the Executive Board Members need to consider the EIA associated with this item in advance of making the decision. *(insert EIA attachment)*

### 10. CONSULTATIONS

Young people were consulted before application and their voices will continue to shape provision from the centre

### 11. STATEMENT OF COMPLIANCE

The recommendations are made further to advice from the Monitoring Officer and the Section 151 Officer has confirmed that they do not incur unlawful expenditure. They are also compliant with equality legislation and an equality analysis and impact assessment has been considered. The recommendations reflect the core principles of good governance set out in the Council's Code of Corporate Governance.

### 12. DECLARATION OF INTEREST

All Declarations of Interest of any Executive Member consulted and note of any dispensation granted by the Chief Executive will be recorded and published if applicable.

<b>VERSION:</b>	<b>1</b>
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<b>CONTACT OFFICER:</b>	<b>Jon McCaughey</b>
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<b>DATE:</b>	
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<b>BACKGROUND PAPER:</b>	
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## EXECUTIVE MEMBER DECISION



<b>REPORT OF:</b>	Executive Member for Growth and Development Executive Member for Finance and Governance
<b>LEAD OFFICERS:</b>	Strategic Director for Growth and Development
<b>DATE:</b>	January 2024

<b>PORTFOLIO/S AFFECTED:</b>	Growth and Development	Finance and Governance
<b>WARD/S AFFECTED:</b>	Darwen South	

**SUBJECT: Compulsory Purchase of an Individual Residential Property at 17 Lisbon Drive, Darwen. BB3 3JW**

### 1. EXECUTIVE SUMMARY

To seek approval to initiate compulsory purchase action on the above privately owned property as part of the Council's Empty Property Strategy to reduce the number of long term empty properties and provide much needed accommodation for the Borough.

### 2. RECOMMENDATIONS

That the Executive Member:

Upon being satisfied that:

- a) it would contribute to the economic, social and environmental well-being of the borough;
- b) there is a compelling case in the public interest as the interference with Human Rights involved is proportionate in the interests of bringing empty properties back into use;
- c) sufficient funds exist for carrying the resolution into effect;
- d) no impediments exist to the implementation of the scheme to redevelop the property (subject to the making of the order) and there is a reasonable prospect of its implementation, should the order be made;
- e) the whole of the legal estate could not be acquired by agreement.

- 2.1 Authorise the Strategic Director for Growth and Development, in conjunction with the Deputy Director for Legal and Governance to prepare and make a Compulsory Purchase Order (CPO) under section 17 of the Housing Act 1985 and the Acquisition of Land Act 1981, for the purpose of acquiring the property to bring about its re-use.
- 2.2 Authorise the Strategic Director for Growth and Development to negotiate terms for the acquisition by agreement of any outstanding interests in the land within the Order prior to its confirmation.
- 2.3 Authorise the Deputy Director for Legal and Governance (in the event that the Secretary of State notifies the Council that it has been given the power to confirm the Order) to confirm the order if he is satisfied that it is appropriate to do so.

- 2.4 Authorise the Strategic Director for Growth and Development to approve agreements with the land owner setting out the terms of withdrawal of objections to the Order (including the power to defer implementation post confirmation) and in consultation with the Deputy Director for Legal and Governance to make deletions from and/or minor amendments and modifications to the proposed Order and Order plans.

### **3. BACKGROUND**

- 3.1 As part of the Council's commitment to bringing empty properties back into use, this property has been evaluated using the priority scoring matrix (Appendix 1). It scores highly due to the fact that the property has been empty since June 2011 and is currently in a poor state of repair.
- 3.2 The proposed CPO site is outlined in red on the attached plan (Appendix 2).
- 3.3 This semi-detached property is situated in the Darwen South ward of the Borough and is set in a residential street consisting a mixture of terraced and semi-detached properties. This two storey house is built of brick with a part-concrete and pebbledash render and a pitched slate roof. The property comprises one living room plus a kitchen situated on the ground floor with 2 bedrooms and a bathroom at the first floor level. A new housing development comprising a mixture of houses has recently been built on an adjacent site.
- 3.4 The property has been empty for over 12 years and is showing signs of disrepair. The external condition is poor and neglected, with render coming off the front and rear elevations, slates are hanging off the roof, parts of the front and rear gutters are missing and a large crack has formed at the base of the lower gable end of the property.
- 3.5 The property is subject of frequent complaints regarding its condition from both local Councillors and local residents, including;
- The general poor condition and appearance of the building
  - The fact the property continues to remain empty.
  - Dampness/disrepair, which is affecting the neighbouring property
- 3.6 Substantial efforts have been made to contact the owner to encourage him to bring the property back into use. The council has tried to correspond with the owner since 2016 and on numerous occasions he has advised that he was residing at the property despite it remaining empty. The owner has engaged intermittently and previously stipulated that the property would be refurbished but minimal renovation work has been undertaken and the property continues to remain in a poor condition which is having a negative impact on the local neighbourhood..
- 3.7 It is therefore recommended that approval to make and submit a CPO to the Secretary of State for Levelling Up, Housing and Communities is given as a last resort, to ensure that this property is satisfactorily refurbished and brought back into use in a timely manner.

### **4. KEY ISSUES & RISKS**

- 4.1 Tackling empty properties supports the key priorities in the Council's Corporate Plan and the Empty Property Strategy.
- 4.2 There are currently around 2,741 empty properties (November 2023) accounting for 4.3% of the total housing stock in the Borough, of which 1,831 (2.9%) are classified as empty and unfurnished with 977 (1.5%) of those homes classified as long term empty homes (over 6

months) with 361(0.56%) of those being empty for over 2 years. Whilst most properties will only be empty for a short time, others have been empty for a long time and need to have action taken to remedy this.

- 4.3 Continued efforts are required to ensure that properties are empty for a minimum period of time and the Council's message that long term empty properties will not be tolerated continues to be communicated.
- 4.4 There are currently no grant funding opportunities available to support empty homes refurbishment (previous HCA initiatives ended in March 2015). Direct support and signposting is offered to help owners to bring their properties back into use. Where owners are unwilling or unable to bring their properties back into use, enforcement action is considered to be the most appropriate course of action to be taken.
- 4.5 Engagement with the owners of the property has been exhausted and compulsory purchase action is now considered to be the only course of action left to the Council to ensure that the property is brought back into use.
- 4.6 Empty properties in the borough can have negative environmental impacts on neighbourhoods in addition to being a wasted housing resource. At neighbourhood level, empty properties attract fly tipping, crime, arson and nuisance. It is a priority to tackle these problems through enforcement as part of the wider effort to improve neighbourhoods and prevent blight.
- 4.7 Bringing empty properties back into use creates extra accommodation for rent or sale and could also generate additional income for the Council via New Homes Bonus (NHB) payment.
- 4.8 The costs will be funded from the Neighbourhood Intervention Fund which is part of the Council's Housing Capital Programme; there are sufficient uncommitted funds available within the programme to support the making of this individual CPO.
- 4.9 Once acquired by CPO, the property will be offered for sale via a local estate agent to the highest bidder with preference given to buyers who intend to owner/occupy the property once renovated. A building licence will be granted to the buyer and formal sale is completed once the property has been renovated to the Council's required standard. This approach also encourages the use of local labour and local spend.
- 4.10 To date, 30 properties have been acquired either by purchase by agreement or compulsory purchase through the Neighbourhood Intervention Project. This has facilitated the renovation and re-occupation of some of the most problematic properties across the Borough and helped to reduce anti-social and criminal activities, which the empty properties attract

## **5. HUMAN RIGHTS IMPLICATIONS**

- 5.1 A Compulsory Purchase Order should only be made where there is a compelling case in the public interest. Members should be sure that the purposes for which it is making a CPO sufficiently consider the human rights of those with an interest in the land affected. In particular, to the provisions of Article 1 of the First Protocol to the European Convention on Human Rights (which provides that every natural or legal person is entitled to peaceful enjoyment of his possessions) and Article 8 of the European Convention on Human Rights (which provides every person is entitled to respect for his home and private life).
- 5.2 Notwithstanding the acknowledged impact that the CPO will have with regard to some aspects of the Human Rights Act 1998, the benefits identified in this report present a compelling case in the public interest for making the proposed CPO and compensation will be payable under the statutory compensation code.
- 5.3 The making of the proposed CPO is in the public interest because: -
- It will promote the social, environmental and economic well-being of the area and increase residents' confidence in the area.
  - It will create extra accommodation for sale or rent.
  - It will reduce the negative environmental impacts on the neighbourhood as empty properties attract fly-tipping, crime arson and nuisance.

## **6. POLICY IMPLICATIONS**

- 6.1 The Corporate Plan prioritises new house building and improvement of conditions in older housing. Bringing empty properties back into use is an alternative means of increasing supply and also improves housing conditions and is, therefore, relevant to both of the key corporate objectives.
- 6.2 Bringing housing back into use would increase housing supply in the borough. Properties may be occupied by owner/occupiers or be available as private rented accommodation. It would also free the local community of the problems created by properties standing empty and derelict for such a long time.

## **7. FINANCIAL IMPLICATIONS**

- 7.1 The funding for Orders made pursuant to section 17 of the Housing Act 1985 is available in the Neighbourhood Intervention Fund which is part of the Council's Housing Capital Programme.
- 7.2 The costs will be funded from the Neighbourhood Intervention Fund which is part of the Council's Housing Capital Programme; there are sufficient uncommitted funds available within the programme to support the making of this individual CPO.
- 7.3 Some revenue budget will be required to fund the CPO action and subsequent sale of the property. The amount required will be approximately £3,000 for the appropriate service of the required legal notices and £1,000 for the estate agent's fees. The total figure of £4,000 will be funded from within existing budgets.
- 7.4 Capital receipts from sale of assets funded by the Neighbourhood Intervention Fund are recycled back into the project so that further CPO's can be undertaken as and when required.



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## 8. LEGAL IMPLICATIONS

- 8.1 Under the provisions of section 17 of the Housing Act 1985, the local authority may acquire houses or buildings which may be suitable as houses, together with any land occupied with the houses or buildings. The power is available even if the ownership of the property is to be transferred to someone else.
- 8.2 The Council also needs to consider the Guidance on Compulsory Purchase Process and the Crichel Down Rules published by the Ministry of Housing Communities & Local Government.
- 8.2 Legal challenges to compulsory purchase are always a possibility and can lead to a Public Local Inquiry which would incur additional costs for the Council. A CPO on an unoccupied single property is likely to have a very limited number of possible statutory objectors, although in this case the registered owner is known. The owner will be served with the relevant statutory notices in accordance with the Acquisition of land Act 1981.
- 8.3 The making of a CPO does not prevent negotiations with any person holding an interest in land affected by the CPO as these negotiations can proceed in parallel with the statutory process. Indeed, it is advised that where possible, negotiations can continue throughout the process even up to confirmation of the Order.

## 9. RESOURCE IMPLICATIONS

- 9.1 Resources needed to make the CPO and serve the relevant statutory notices will be provided by the Empty Properties Team. Some support will be required from the legal team which will increase if the CPO action results in a Public Local Inquiry.
- 9.2 Some support will be required from the property services team and Capita Symonds to carry out a valuation of the property concerned.

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## 10. EQUALITY AND HEALTH IMPLICATIONS

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Option 3  In determining this matter the Executive Board Members need to consider the EIA associated with this item in advance of making the decision. (*insert EIA attachment*)

## 11. CONSULTATIONS

- 11.1 Comprehensive consultation has been undertaken to understand the impacts of empty properties on local communities. The Strategic Housing Market Assessment (SHMA) supports bringing empty properties back into use. This has also been reflected in the Council's Local Plan which treats empty properties as a valuable resource towards meeting housing need within the borough.
- 11.2 The further development of the Council's Empty Property Strategy has also consulted stakeholders and agencies prior to consideration of further tools to tackle empty properties.

## 12. STATEMENT OF COMPLIANCE

The recommendations are made further to advice from the Monitoring Officer and the Section 151 Officer has confirmed that they do not incur unlawful expenditure. They are also compliant with equality legislation and an equality analysis and impact assessment has been considered. The recommendations reflect the core principles of good governance set out in the Council's Code of Corporate Governance.

## 13. DECLARATION OF INTEREST

All Declarations of Interest of any Executive Member consulted and note of any dispensation granted by the Chief Executive will be recorded and published if applicable.

<b>VERSION:</b>	<b>0.01</b>
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<b>CONTACT OFFICERS:</b>	<b>Nicola Fox: Principal Housing Projects Manager</b> <b>Jennette Owen: Empty Properties Project Officer</b>
<b>DATE:</b>	<b>17<sup>th</sup> January 2024</b>
<b>BACKGROUND PAPER:</b>	<b>Empty Property Strategy</b>

## PRIORITY SCORING MATRIX

Maximum Points: 38 (must score 26 or over)

<b>Address: 17 Lisbon Drive, Darwen</b>		<b>Score</b>	<b>30</b>
How long has the property been Empty?	Less than 6 months	0	
	6 months to 2 years	1	
	2 – 5 years	2	
	Over 5 years	4	
Is the property in disrepair?	No	0	
	Minor disrepair	1	
	Serious disrepair	2	
	Severe disrepair	4	
Have complaints been received in Respect of this property?	No complaints	0	
	Under 3 complaints	1	
	5 to 9 complaints	2	
	10 complaints or over	4	
Is the property within an Intervention area?	No	0	
	Yes	2	
Is the property within an Investment area?	No	0	
	Yes	2	
Is the property within a selective Licensing area?	No	0	
	Yes	2	
Adequate evidence of attempted previous contact with owner?	No	0	
	Yes	20	
<b>TOTAL SCORE</b>			<b>30</b>

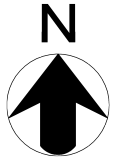


# Title: 17 Lisbon Drive, Darwen

Department: GROWTH & DEVELOPMENT

Reference: JS - GROWTH

BLACKBURN  
with  
DARWEN  
BOROUGH COUNCIL



1:1250 @ A4

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